Implementing MRP Provision C.3

Stormwater NPDES Compliance For New Developments

Stormwater NPDES Compliance for New Developments

OVERVIEW

C.3 Regulatory History

- **1987** Congress adds Section 402(p) to Clean Water Act
- **1990** USEPA regulations require states to issue stormwater NPDES permits to large municipalities
- **1990** Regional Water Board issues first Bay Area stormwater NPDES permits
- **2000** State Water Resources Control Board "Bellflower decision" confirms municipalities must require new developments to treat runoff

C.3 Regulatory History

2003 Regional Water Board adds Provision C.3 to stormwater permit for Contra Costa municipalities

2005 C.3 implementation begins for projects creating or replacing an acre or more of impervious area

2006 Water Board adopts Contra Costa's Hydrograph Modification Management Plan and requirements take effect. C.3 threshold for treatment requirements drops from one acre to 10,000 square feet of impervious area

C.3 Regulatory History

2009 Municipal Regional Permit adopted, including LID requirements. Threshold for some land uses lowered to 5,000 SF of impervious area. Contra Costa develops current HMP sizing factors and calculator.

2011 MRP amended, including "Special Projects" categories. LID requirements take effect, including feasibility tests for infiltration and harvesting/reuse.

2013 C.3 includes "major issues" for MRP reissuance, scheduled for late 2014

C.3 in a nutshell

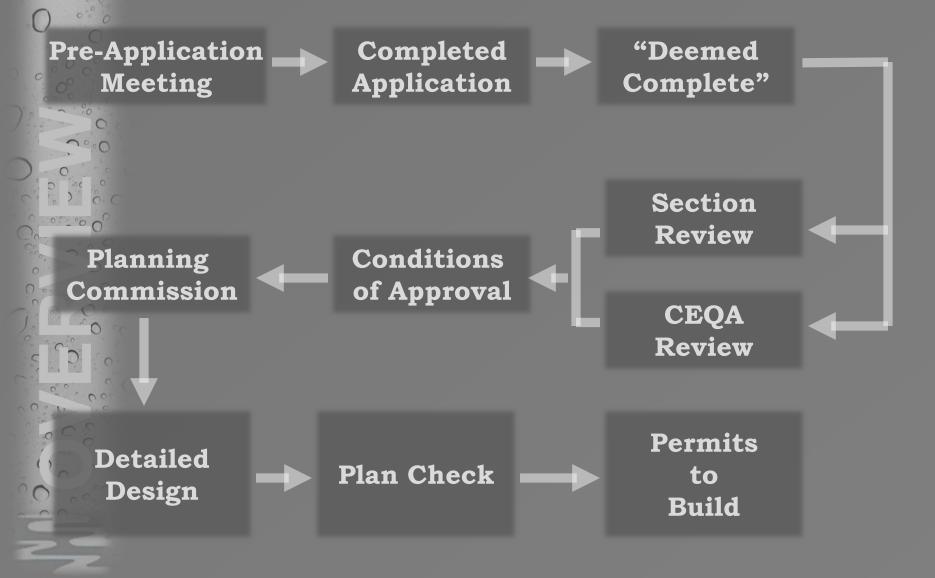
Projects subject to C.3 must:

Minimize imperviousness

- Control potential pollutant sources
 - Use LID to treat stormwater before discharge
 - Match runoff peaks and durations to pre-project conditions
 - Projects ≥ 1 acre impervious area, where downstream beneficial uses could be affected

Maintain treatment and flow-control facilities.

C.3 & Development Review



Path to Compliance



1. Pre-application meeting 2. Review Guidebook 3. Prepare a Stormwater Control Plan 4. Prepare detailed project design 5. C.3 checklist on project plans 6. Prepare Operation & Maintenance Plan 7. Maintain facilities during construction 8. Final O&M Plan, transfer responsibility 9. Maintain facilities in perpetuity

Stormwater NPDES Compliance for New Developments

APPLICABILITY



In Summary...



All projects	Site design measures and source controls
≥2500 SF	Include at least one of six LID measures
≥(5,000 SF) ≥10,000 SF	(For parking lots, auto service, restaurants) Treat flows to numeric standard

≥1 acre Hydromodification Management

Applying the Thresholds

Page 6

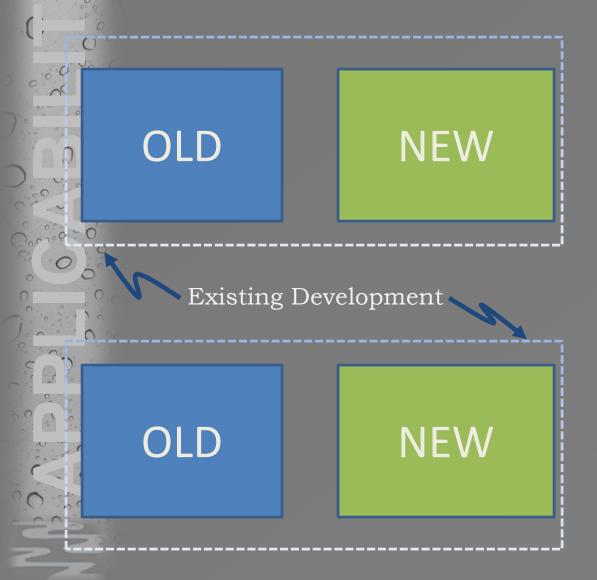
Grandfathering and new approvals Phased Projects

- Apply threshold to the whole of the action
- Guard against piecemealing
- Require the appropriate level of detail
- Subdivision Map Approvals
 - Estimate future impervious area
 - Type, size, location, final ownership of treatment and flow-control facilities
 - Mechanism to ensure future implementation
 - See the Policy on C.3 for Subdivisions

Threshold Arcana

- What if the project *reduces* the amount of impervious surface?
- What about a 6,000 SF project with two parking spaces?
- Does pervious pavement count?
- Does pavement replacement count?
- Are swimming pools impervious?
 - Is gravel impervious?
- Are public improvements included?





Criterion in previous permit (2003-2009): Project results in an **increase of or replacement of** 50% or more of existing development

MRP criterion: Project results in **alteration of** more than 50% of the previously existing development

Stormwater NPDES Compliance for New Developments

LID CONCEPTUAL DESIGN

Conventional Urban Drainage

 Impervious surfaces: roofs and pavement
 Catch basins and piped drainage
 "Collect and convey" design objective

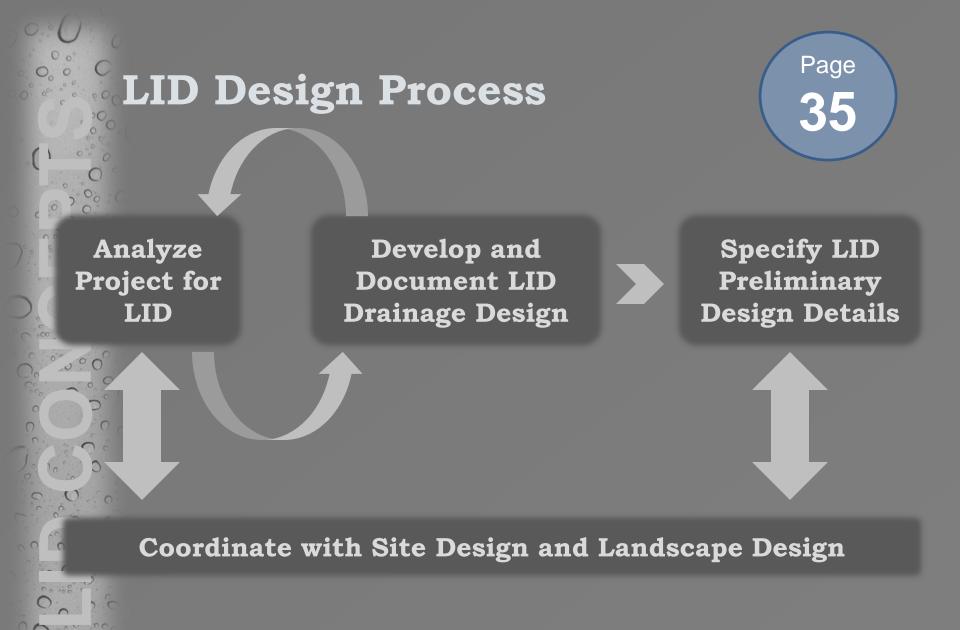




LID Design Objectives



	Watershed and Stream Scale	Site scale
0	Reduce peak flows	Detain runoff on site
0	Increase time of concentration	Slow runoff from leaving site
3	No runoff from small storms	Infiltrate, evapotranspirate and reuse
	Reduce duration of moderate flows	Let runoff seep away very slowly
5.5 6	Reduce runoff volume	Infiltrate and reuse where possible
000	Reduce runoff energy	Detain and slow flows
	Increase groundwater storage and stream base flows	Facilitate infiltration
VU.	Reduce pollutants in runoff	Detain and filter runoff
-	Protect against spills and dumping	Disconnect drainage and filter runoff



Analyzing a Project for LID

Five LID Strategies

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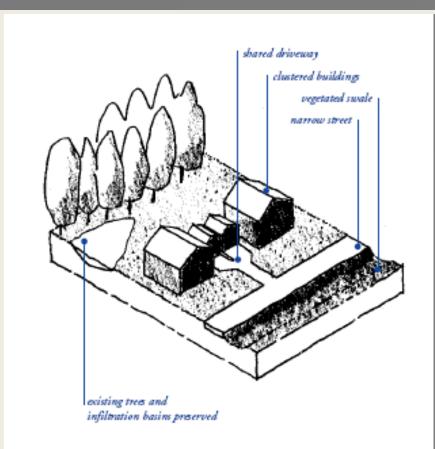
- Optimize the site layout
- Use pervious surfaces
- Disperse runoff
- Store runoff and use it later
- Direct runoff to bioretention facilities

1. Optimize the Site Layout

Define the development envelope

Set back from creeks, wetlands, and riparian habitats Preserve significant trees

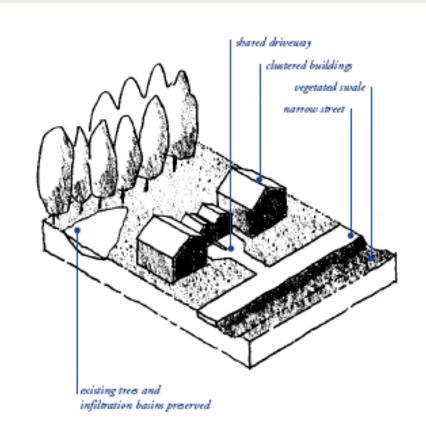
Minimize grading





1. Optimize the Site Layout

Preserve and use permeable soils Limit roofs and paving Detain and retain runoff throughout the site Use drainage as a design element





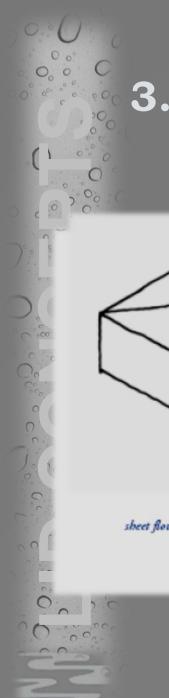
2. Use Pervious Surfaces

Permeable pavements

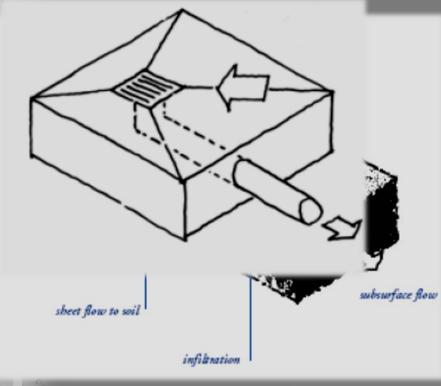




Green roofs



3. Disperse Runoff





4. Harvest and Reuse Runoff

Feasibility analysis mandated by permit Analysis not required if enough runoff can be infiltrated on-site



• 80% of long-term runoff

• Requires $K_{sat} \ge 1.6^{\circ}$ /hour (Group A soils)

Simplified criteria submitted to Water Board in Dec. 2011

Feasibility Status Report due Dec. 2014

Screening for Adequate Demand

- 1. Identify and list sub-areas of site from which runoff could feasibly be captured
- 2. Calculate on-site demand for:
 - Toilet flushing
 - Landscape Irrigation
 - Other uses
- 3. Compare on-site demand to drawdown required given:
 - 80% of runoff to be used
 - 50,000 gal. storage/acre impervious area

Required Demand

30+ years of hourly runoff from one acre

Overflow (20% of total)

0

50,000 gallons storage (for example, about 25' diameter x 14' high)

Table 4-3 on page 41

Rain Gauge	Min. Demand (gal/day/acre)
Berkeley	5900
Brentwood	4200
Martinez	5900
Dublin	4100

Reuse (80% of total)

Select Roofs or other Surfaces

Page **40**

"List specific impervious areas from which runoff might be feasibly captured or stored.

All contiguous roof areas 10,000 SF and greater must be listed."



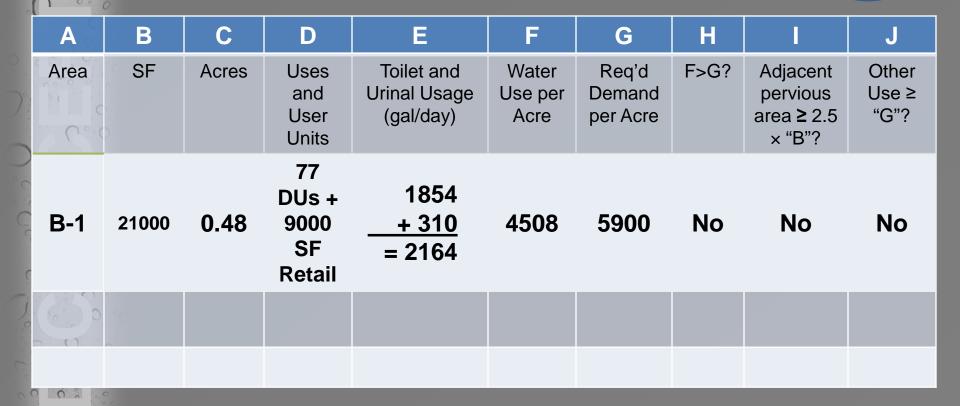
Default Toilet Flushing Use

Land Use Type	User Unit	User Unit Factor (Optional—use project-specific data if available)	Daily Use/Unit (gal./day/ user unit)*
Residential	Resident	2.8 residents/ dwelling unit	8.6
Office or Retail	Employee (non-visitor)	200 SF/ employee	6.9
Schools	Employee (does not include students)	50 SF/ employee	33.9
Industrial Uses (not including process water)	Employee (non-visitor)		5.4

*Or use project-specific data

Mixed Use Development

05



Page

4

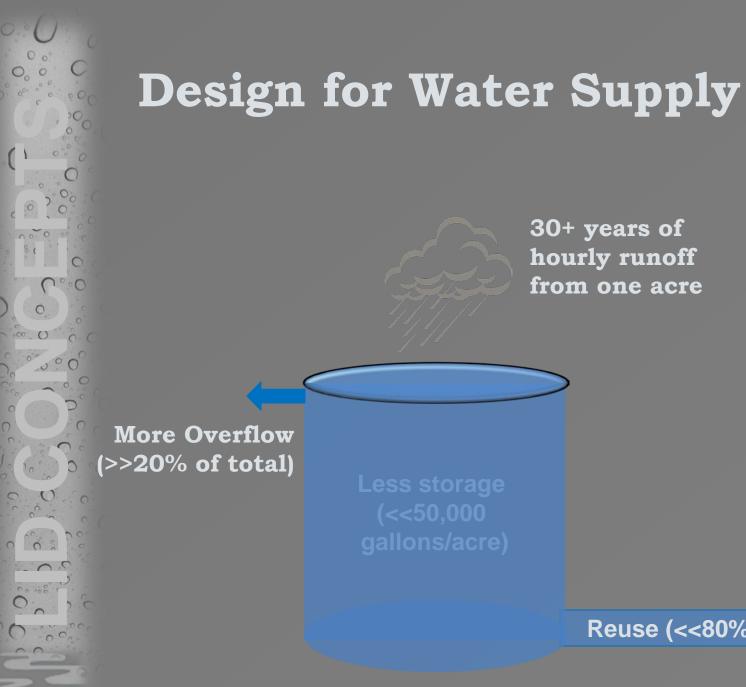
77 DUs × 2.8 residents/DU × 8.6 gal/day/resident = 1854 gal/day 9000 SF retail ÷ 200 SF/employee × 6.9 gal/day/employee = 310 gal/day

Α	В	С	D	E	F	G	Н	I	J
Area	SF	Acres	Uses and User Units	Toilet and Urinal Usage (gal/day)	Water Use per Acre	Req'd Demand per Acre	F>G?	Adjacentp ervious area ≥ 2.5 × "B"?	Other Use ≥ "G"?
All	41102	0.94	23 DUs	554	589	5900	No	Νο	No
Bldgs	18975	0.44	23 DUs	554	1271	5900	No	No	No
Bldg A	4125	0.09	23 DUs	554	5850	5900	No	Νο	No

23 DUs x 2.8 residents/DU x 8.6 gal/day/resident = 553.8 gal/day

554 gal/day ÷ .94 acres = 589 gal/day/acre





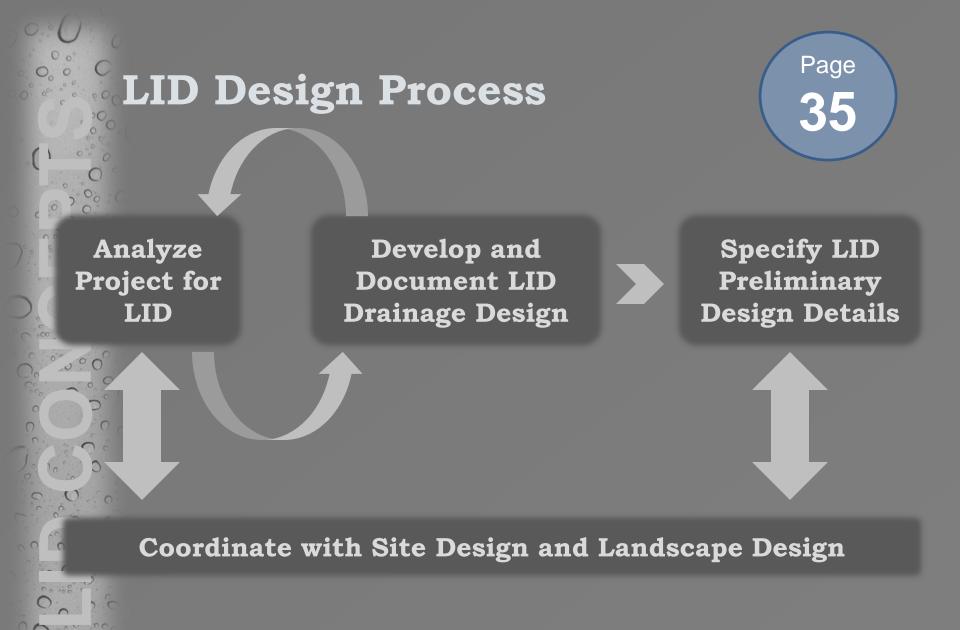
30+ years of hourly runoff from one acre

Reuse (<<80% of total)

Bioretention in Series

HOUGH

A DESCRIPTION OF THE OWNER OF THE



Analyzing a Project for LID

Five LID Strategies

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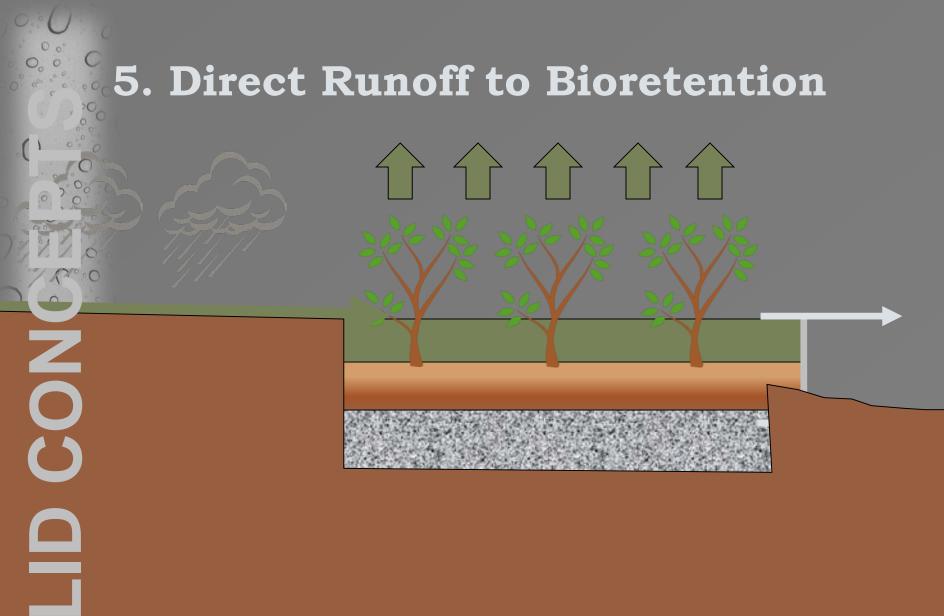
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- Optimize the site layout
- Use pervious surfaces
- Disperse runoff
- Store runoff and use it later
- Direct runoff to bioretention facilities

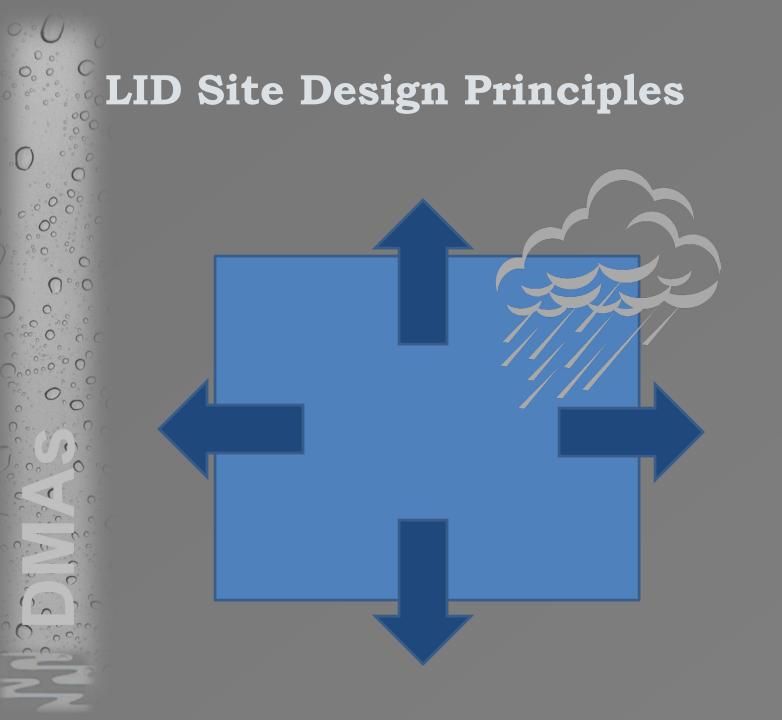


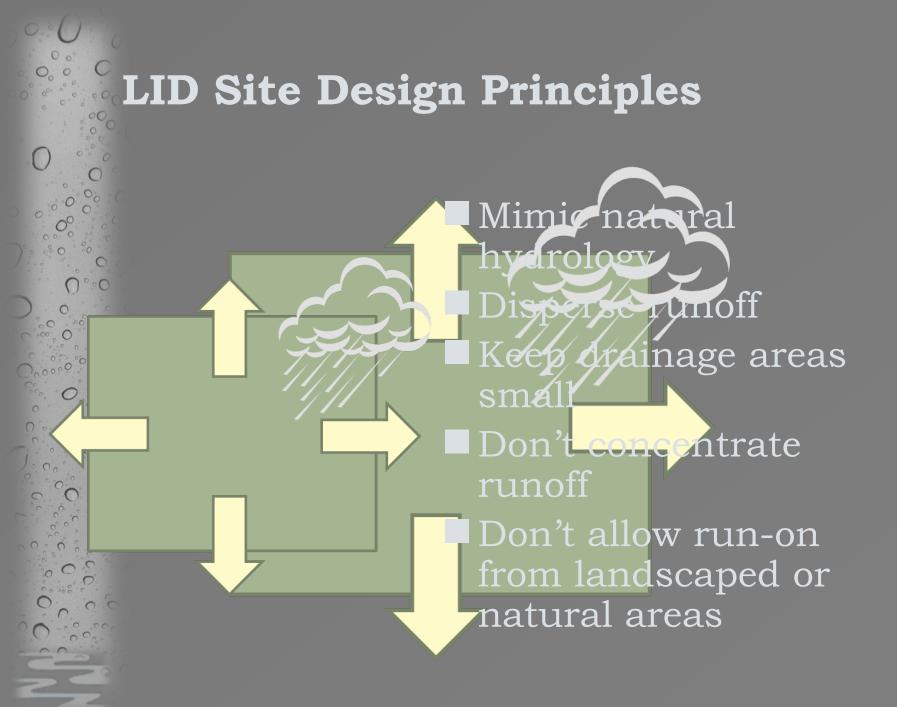
Stormwater NPDES Compliance for New Developments

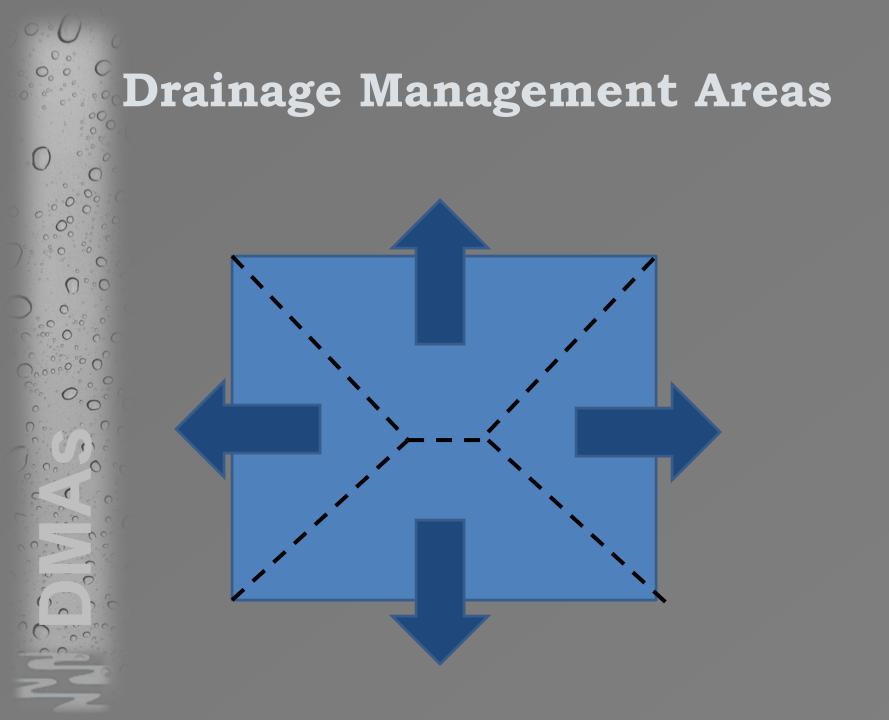
DRAINAGE MANAGEMENT AREAS

LID Site Design Principles

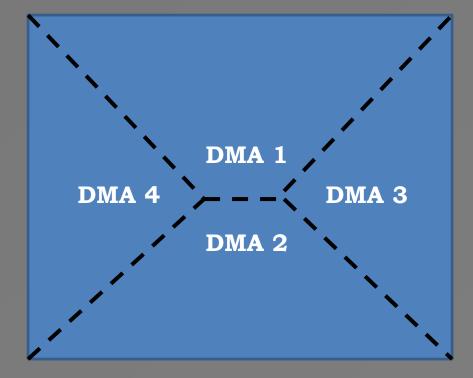
Paved or Roof Area



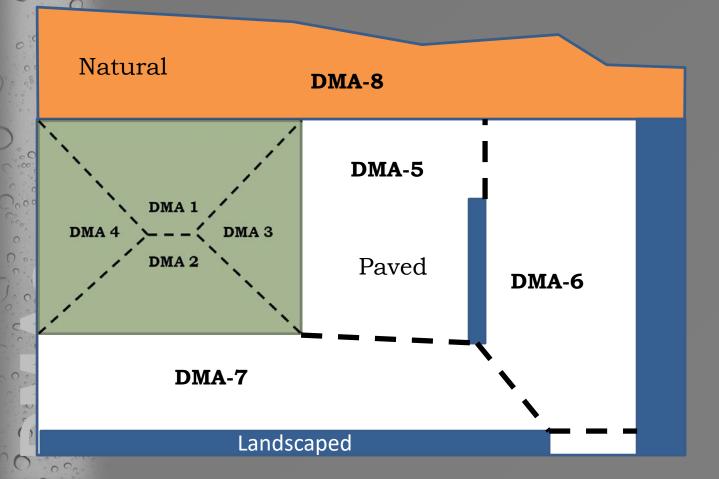


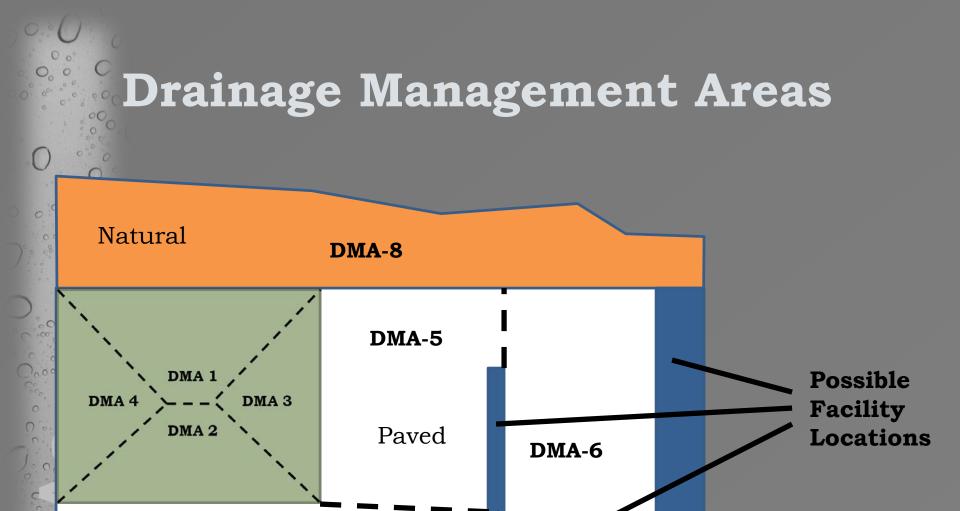


Drainage Management Areas









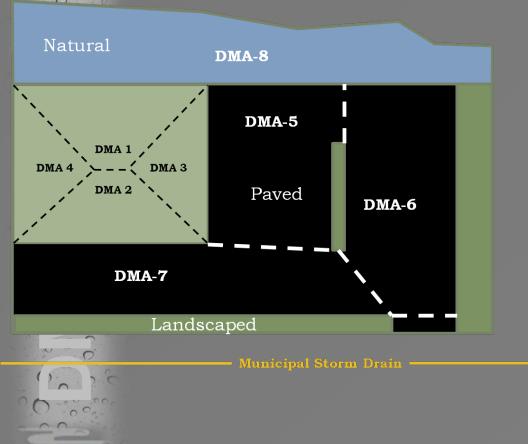
Landscaped Municipal Storm Drai

DMA-7

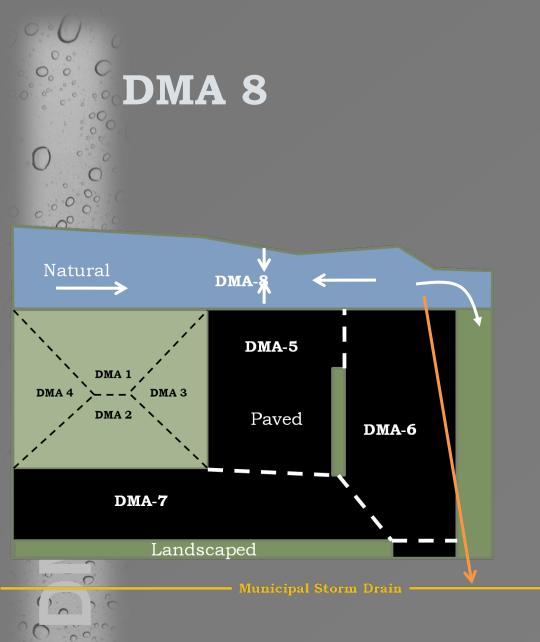
000



Options – Pervious DMAs

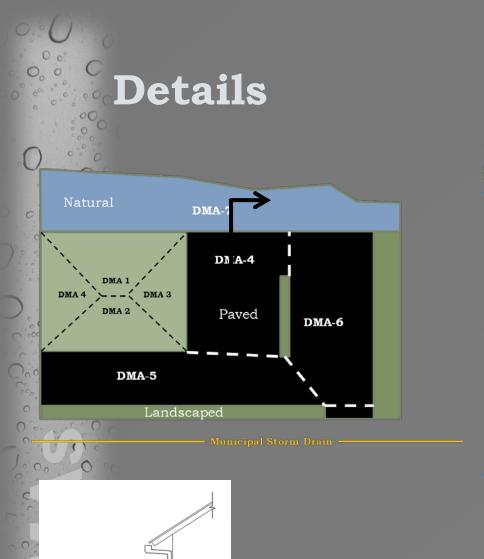


DMA-8 Self-treating? Self-retaining? Drain to IMP?



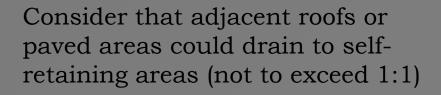
Self-Treating Drain directly to storm drain system Self-Retaining Retain first inch of rainfall without producing runoff Drain to IMP ■ Use runoff factor to account for contribution

Best choice may depend on slope and relative elevation

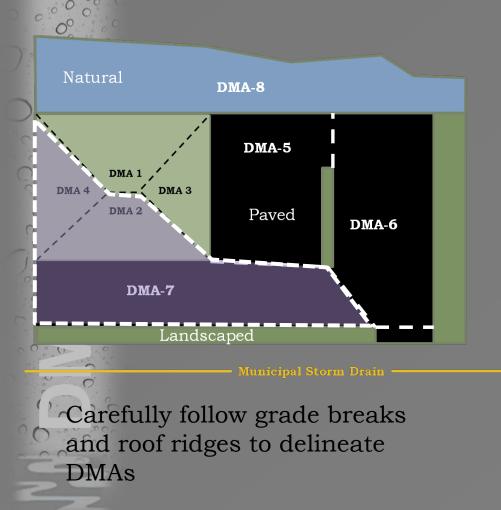


Use a curb to avoid run-on from self-treating areas

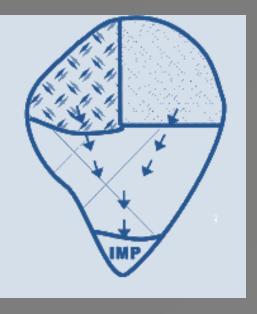
Grade self-retaining areas to drain inward. Set any area drains to pond 3"-4"

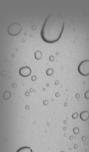


Options – Combining DMAs



Option to combine DMAs if they have identical runoff factors (for example, roofs and paving) and drainage is routed to the same location.



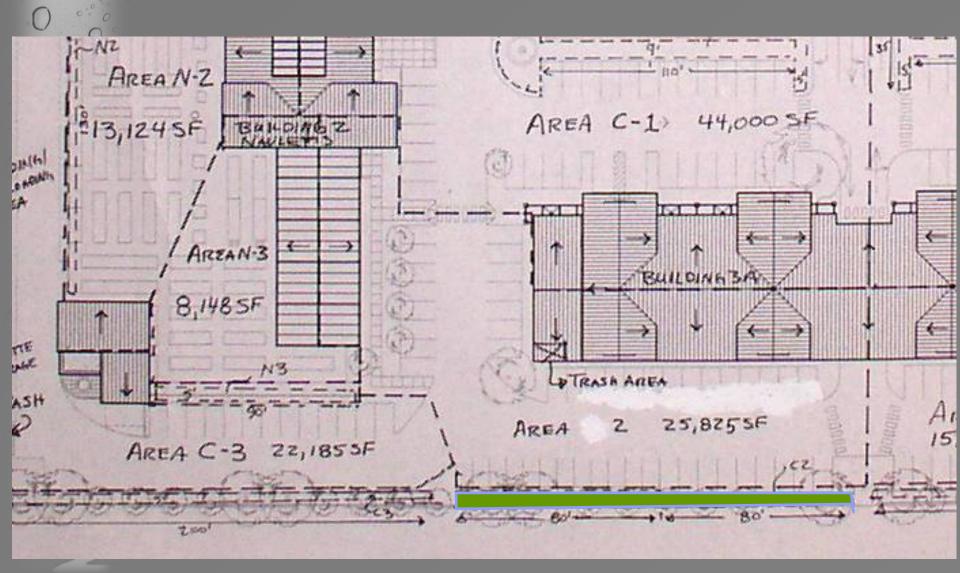


Roof ridges and grade breaks



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Roof and Grading Plans



Stormwater NPDES Compliance for New Developments

REVIEWING STORMWATER CONTROL PLANS

Contents

Project Data

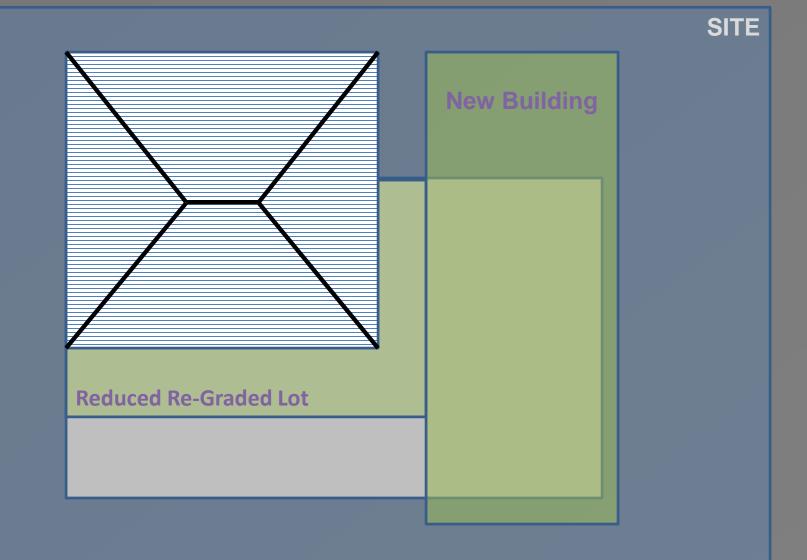
Setting

Low Impact Design Strategies

- Optimization of Site Layout
- Use of Permeable Pavements
- Dispersal of Runoff to Pervious Areas
- Feasibility of Harvesting and Use
- IV. Documentation of Drainage Design
 - Source Control Measures
- VI. Stormwater Facility Maintenance
- VII. Construction Plan C.3 Checklist VIII. Certifications



Impervious Areas Pre/Post





Special Projects



Project Categories \bullet A $\bullet B$ \bullet C Percent LID and non-LID treatment **Other Reporting Requirements** • Narrative on LID Feasibility • Criteria used for non-LID facilities

Contact Program Staff for assistance

Setting and Strategies

Setting

- Project Location and Description
- Existing Site Features and Conditions
- Opportunities and Constraints

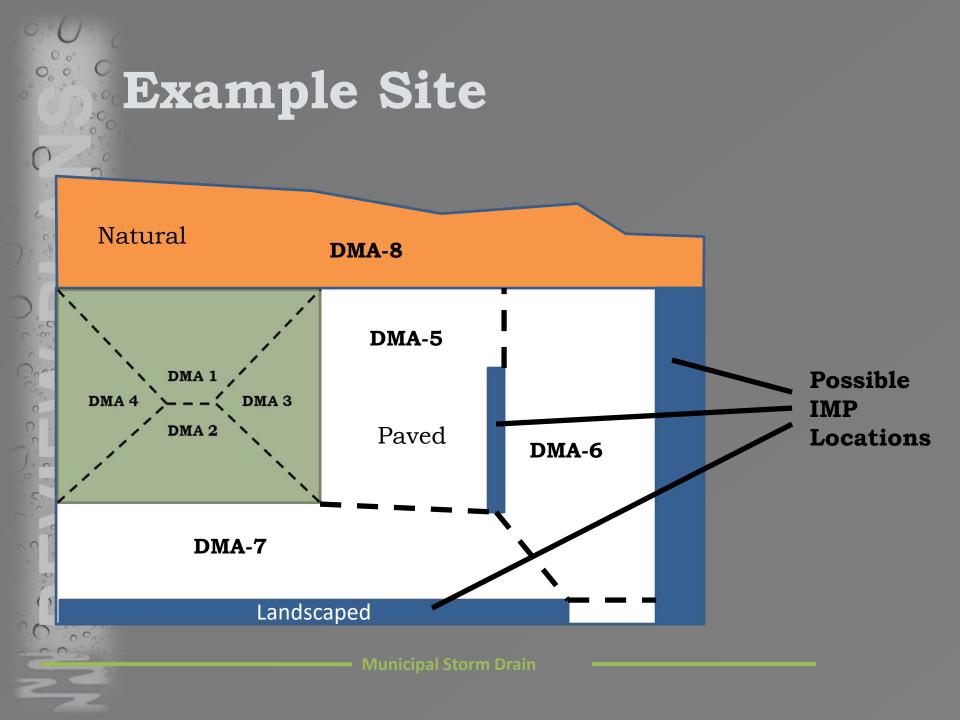
LID Strategies

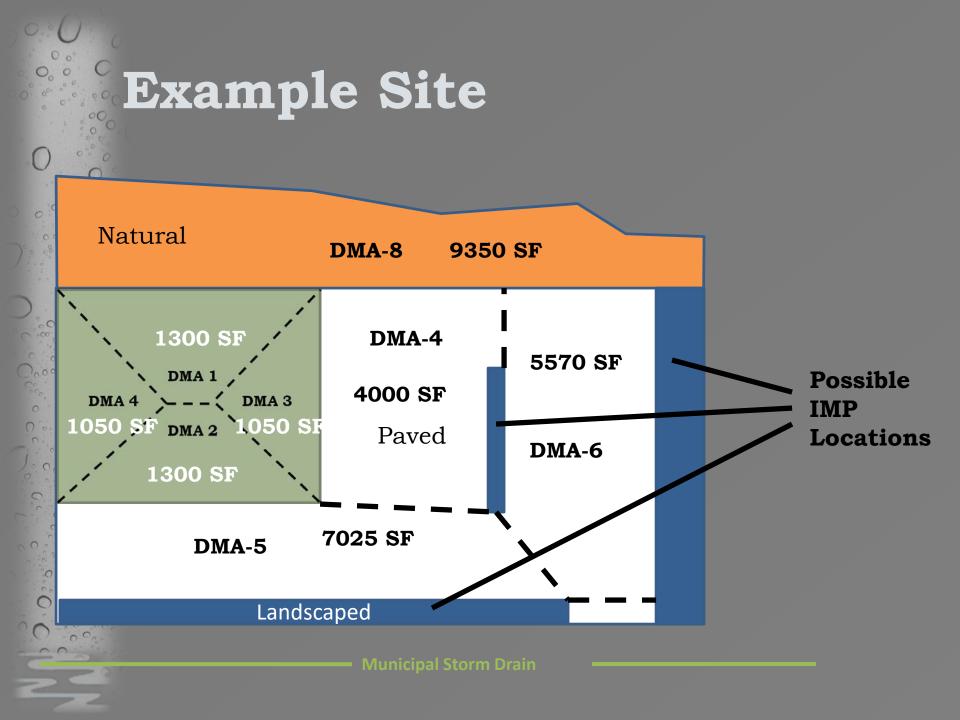
- Optimization of Site Layout
- Use of Permeable Pavements
- Dispersal of Runoff to Pervious Areas
- Feasibility Assessment of Harvesting/Use
- Integrated Management Practices (bioretention)

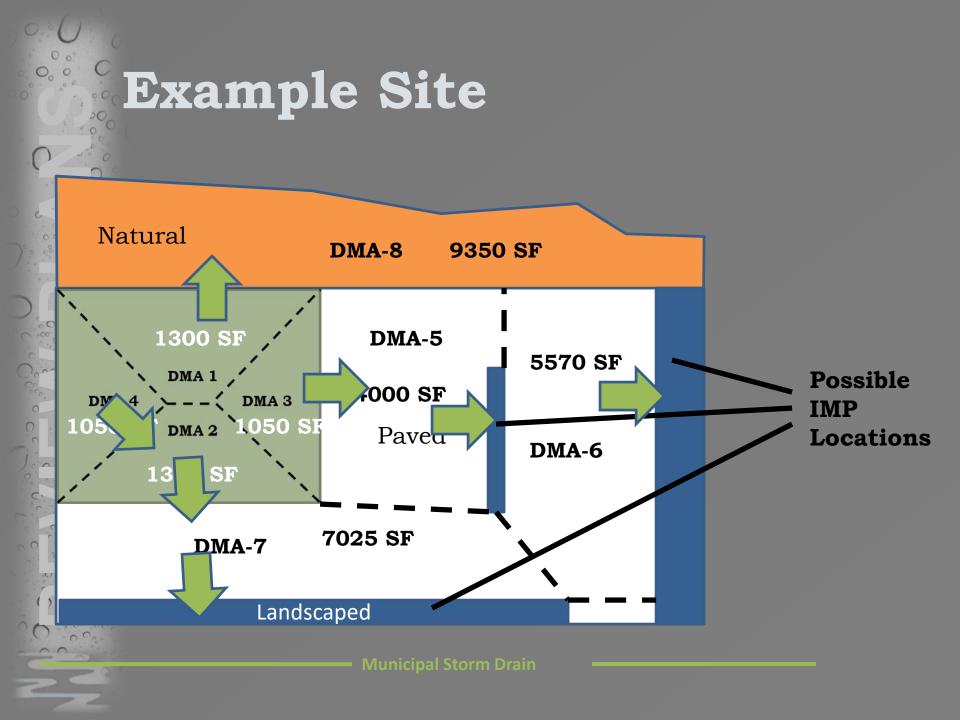
Drainage Design Calculations

Drainage Management Areas										
DMA Name	Surface Type	Area in SF								

Σ(DMAs + Bioretention Facilities) = Total Site







Self-retaining Area

DMA Name	Square Feet
DMA-8	9350

Area Draining to Self-retaining Area

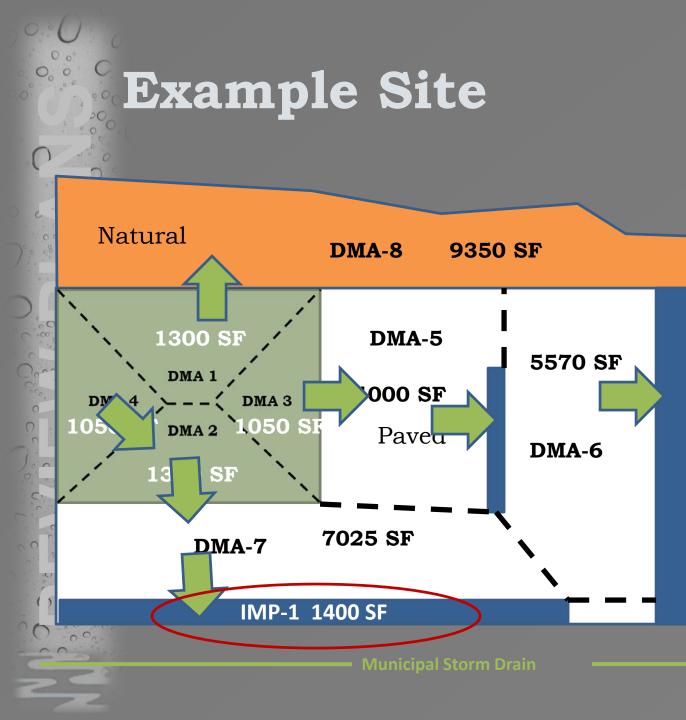
000	DMA	Square Feet		Runoff Factor	Product	Receiving DMA	Receiving Area	Ratio
C ~ 0	DMA-1	1300	Roof	1.0	1300	DMA-8	9350	0.139

Areas Draining to IMPs

0 000	DMA	Area	Surface	Runoff Factor	Area × Runoff Factor	Soil Type						
0	DMA-2	1050	Roof	1.0	1050	D						
0	DMA-4	1300	Roof	1.0	1300							
0.	DMA-7	7025	Paved	1.0	7025							
						IMP Sizing Factor	Rain Adjust Factor	Min Area or Volume	Proposed Area or Volume			
1.2					Α							
C C o					V1							
200 2					V2							
Call					Orifice Size:	Orifice Size:						

Areas Draining to IMPs

DMA	Area	Surface	Runoff Factor	Area x Runoff Factor	Soil Type			
DMA-2	1050	Roof	1.0	1050	D			
DMA-4	1300	Roof	1.0	1300				
DMA-7	7025	Paved	1.0	7025				
				9375	IMP Sizing Factor	Rain Adjust Factor	Min Area or Volume	Proposed Area or Volume
				Α	0.06	1.0	562.5	
-				V1	0.04	1.0	375.0	
				V2	0.05	1.0	468.8	
				Orifice Size:				



Areas Draining to IMPs

DMA	Area	Surface	Runoff Factor	Area x Runoff Factor	Soil Type			
DMA-2	1050	Roof	1.0	1050	D			
DMA-4	1300	Roof	1.0	1300				
DMA-7	7025	Paved	1.0	7025				
				9375	IMP Sizing Factor	Rain Adjust Factor	Min Area or Volume	Proposed Area or Volume
				Α	0.06	1.0	562.5	1400
				V1	0.04	1.0	375.0	400
				V2	0.05	1.0	468.8	475
				Orifice Size:	Orifice Size:			

APPENDIX D-STORMWATER POLLUTANT SOURCES/SOURCE CONTROL CHECKL

How to use this worksheet (also see instructions on page 28 of the Stormwater C.3 Guidebook):

- 1. Review Column 1 and identify which of these potential sources of stormwater pollutants apply to your site. Check each box that app
- 2. Review Column 2 and incorporate all of the corresponding applicable BMPs in your Stormwater Control Plan drawings.
- Review Columns 3 and 4 and incorporate all of the corresponding applicable permanent controls and operational BMPs in a table in Control Plan. Use the format shown in Table 3-1 on page 27 of the *Guidebook*. Describe your specific BMPs in an accompanying na special conditions or situations that required omitting BMPs or substituting alternative BMPs for those shown here.

IF THESE SOURCES WILL BE ON THE PROJECT SITE	THEN YOUR STORMWATER CONTROL PLAN SHOULD INCLUDE THESE SOURCE								
1 Potential Sources of Runoff Pollutants	2 Permanent Controls—Show on Stormwater Control Plan Drawings	3 Permanent Controls—List in Stormwater Control Plan Table and Narrative	Operatio Stormwater						
A. On-site storm drain inlets	Locations of inlets.	Mark all inlets with the words "No Dumping! Flows to Bay" or similar.	Maintain replace in						
			Provide s preventio owners, le						
Page 28			See applie Fact Shee Maintena Stormwat www.cab						
			Include the agreement anyone to storm dra materials						



VI. Source Control Measures

The townhomes will create few potential sources of stormwater pollutants. Sources to be controlled include:

- Potential dumping of wash-water or other liquids into storm drains inlets.
- Need for future indoor or structural pest control.
- Fertilizers and pesticides used in community square, garden, and yard maintenance.
- Fire sprinkler test water
- Miscellaneous drain or wash water
- Refuse will be handled by individual trash cans for each homeowner. Each homeowner will be required to store their cans in a covered area.
- A central plaza will be publicly used including for food preparation.

Sources and Source Control IMPs

Table 2

Potential Source	Permanent Controls (BMPs)	Operational Controls (BMPs)
On-site dumping into storm drain inlets	All accessible on-site inlets will be marked with the words "No Dumping! Flows to Creek"	Markings will be periodically repainted or replaced.
	Damping. The net to official	Inlets and pipes conveying stormwater to BMPs will be

Stormwater Facility Maintenance

Page

Ownership and responsibility

- Commitment to execute agreements
- Accept O&M until formally transferred
- Maintenance requirements
 - Fact sheets on website





IX. Construction Plan C.3 Checklist

Table 3						
Stormwater		Plan				
Control Plan	IMP Description					
Reference		Number				
Section III	Runoff from DMA 1 is directed to IMP 1					
Section III	Runoff from DMA 2 is directed to IMP 2					
Section III	Runoff from DMA 3 is directed to IMP 3					
Section III	Runoff from DMA 4 is directed to IMP 4					
Section III	Runoff from DMA 5 is directed to IMP 5					
Section III	Runoff from DMA 6 is directed to IMP 6					
Section III	Runoff from DMA 8 is directed to DMA 7					
Section III	Runoff from DMA 9 is directed to DMA 7					
Section III	Runoff from DMA 10 is directed to DMA 7					
	Various landscaping and non-treatment planters will be located					
	around the site.					
	On-site drain inlets to be marked with "no dumping" message.					
	Plant selection to minimize irrigation, minimize use of fertilizers and pesticides, and for pest resistance.					

Page



Certification

"The selection, size, and preliminary design of treatment BMPs and other control measures in this plan meet the requirements of Regional Water Quality Board Order R2-2009-0074."



Reporting

Municipal Regional Stormwater Permit Order No. R2-2009-0074

NPDES No. CAS612008 Attachment A

	Provision C.3.b. Sample Reporting Table Regulated Projects Approved During the Reporting Period 07/08 to 06/09 City of Eden Annual Report FY 2008-09												
Project Name, Project Number, Location, Street Address,	Name of Developer, Project Phase No., ¹ Project Type & Description	Project Watershed ²	Total Site Area, Total Area of Land Disturbed	Total New and/or Replaced Impervious Surface Area ⁸	Total Pre- and Post- Project Impervious Surface Area ⁴	Status of Project ⁶	Source Control Measures	Site Design Measures	Treatment Systems Installed ⁶	Operation & Maintenance Responsibility Mechanism	Hydraulic Sizing Criteria	Alternative Compliance Measures ^{7,8}	HM Controls ^{8,1}
Private Projec	ts_		•	•	•	•	•	•	•	•		•	•
Nirvana Estates; Project #05-122; Property bounded by Paradise Lane, Serenity Drive, and Eternity Circle; Eden, CA	Heavenly Homes; Phase 1; Construction of 156 single-family homes and 45 townhomes with commercial shops and underground parking.	Runoff from site drains to Babbling Brook	25 acres site area, 21 acres disturbed	20 acres new	20 acres post-project	Application submitted 12/29/07, Application deemed complete 1/30/08, Project approved 7/16/08	Stenciled inlets, street sweeping, covered parking, car wash pad drains to sanitary sewer	Pervious pavement for all driveways, sidewalks, and commercial plaza	vegetated swales, detention basins,	Conditions of Approval require Homeowners Association to perform regular maintenance. Written record will be made available to City inspectors.	WEF Method	n/a	Contra Costa sizin charts used to design detention basin at Peace Park Also contributed to in-stream projects in Babbling Brook
Barter Heaven; Project #05-345; Shoppers Lane & Bargain Avenue; 14578 Shoppers Lane, Eden, CA	Deals Galore Development Co.; Demolition of strip mall and parking lot and construction of 500-unit 5-story shopping mall with underground parking and limited outdoor parking.	Runoff from site drains to Bargain River	5 acres site area, 3 acres disturbed	1 acre new, 2 acres replaced	3.5 acres pre-project, 4.5 acres post-project	Application submitted 7/9/08, Application deemed complete 8/2/08, Project approved 12/12/08	Stenciled inlets, trash enclosures, underground parking, street sweeping	One-way aisles to minimize outdoor parking footprint; roof drains to planter boxes	tree wells with bioretention; planter boxes with bioretention	Conditions of Approval require property owner (landlord) to perform regular maintenance. Written record will be made available to City inspectors.	BMP Handbook Method	\$ 250,000 paid to Renew Regional Project sponsored by Riverworks Foundation, 243 Water Way, Eden, CA 408-345- 6789	Renew Project includes treatment and HM Controls

Stormwater NPDES Compliance for New Developments

SMALL PROJECTS

Provision C.3.i.

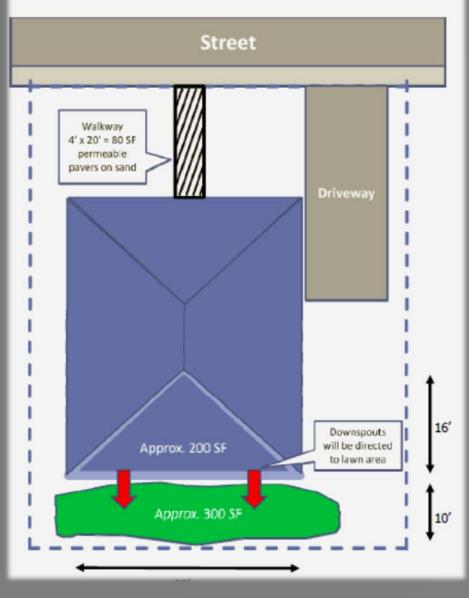
- Started December 1, 2012
 - Small Projects
 - All projects requiring approvals or permits
 - 2,500 SF \geq impervious area \leq 10,000 SF
 - Single family homes $\geq 2,500$ SF
 - Site Design Measures
 - Rain barrels or cisterns
 - Direct runoff to vegetated areas
 - Permeable pavement
 - Develop standard specifications
 - Reporting: Discuss implementation



Example Sketch

The example below illustrates the level of detail required.

Not to Scale



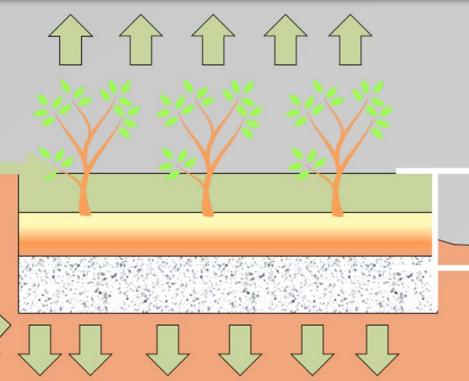
Stormwater NPDES Compliance for New Developments

BIORETENTION DESIGN

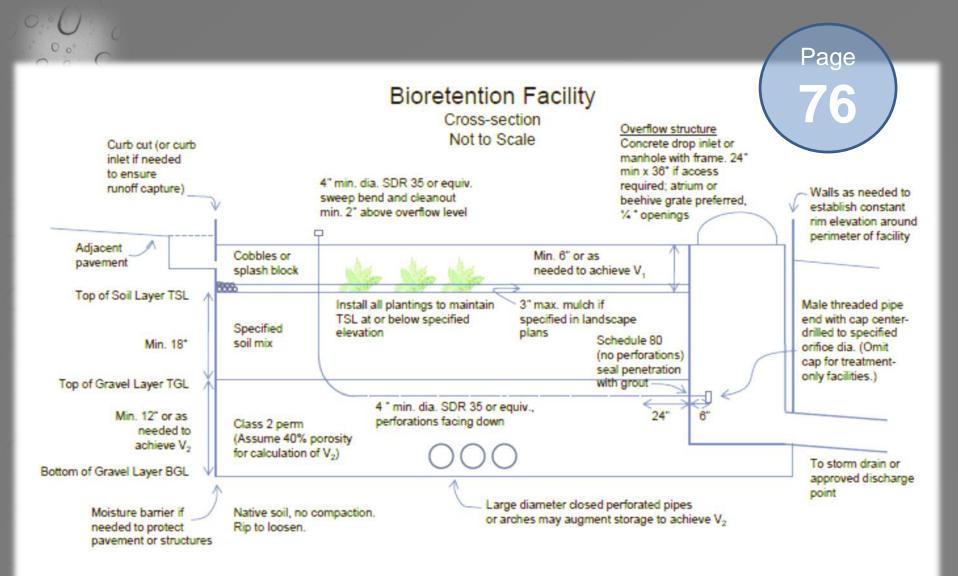


Make This Happen

Bioretention facilities are level so they "fill up like a bathtub."

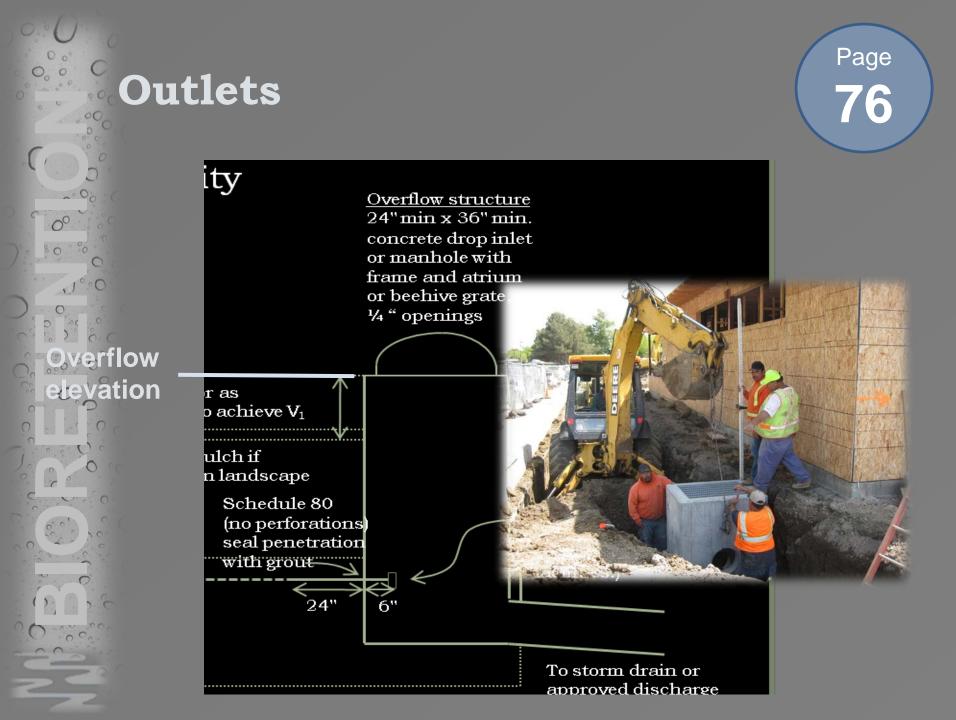






Notes:

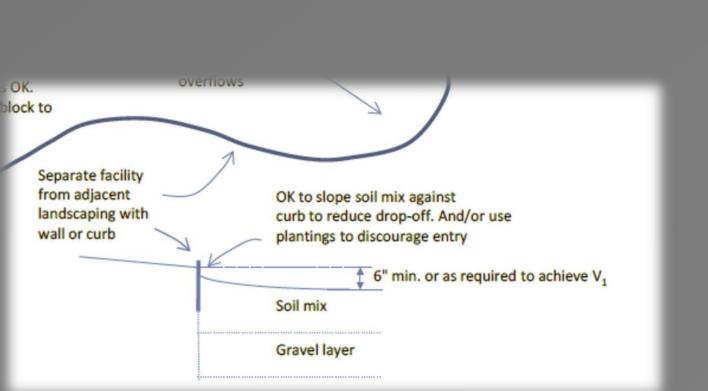
- · No liner, no filter fabric, no landscape cloth.
- · Maintain BGL. TGL, TSL throughout facility area at elevations to be specified in plan.
- · Class 2 perm layer may extend below and underneath drop inlet.
- Elevation of perforated pipe underdrain is near top of gravel layer, except when zero infiltration is expected.
- See Appendix B for soil mix specification, planting and irrigation guidance.
- See Chapter 4 for factors and equations used to calculate V₁, V₂ and orifice diameter.



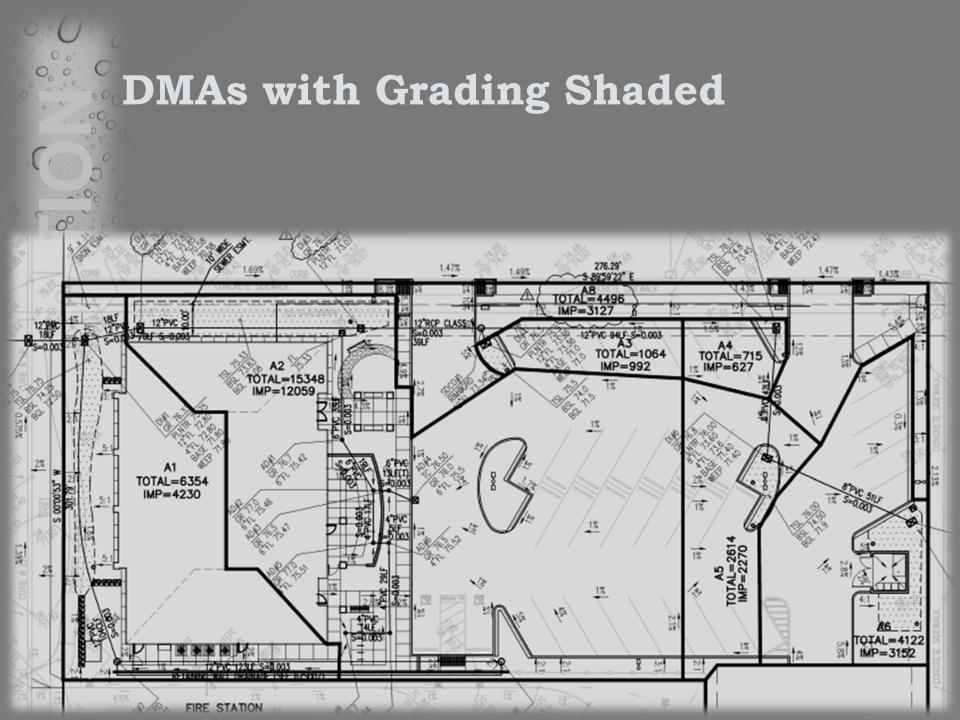


OK.

Bioretention Edges

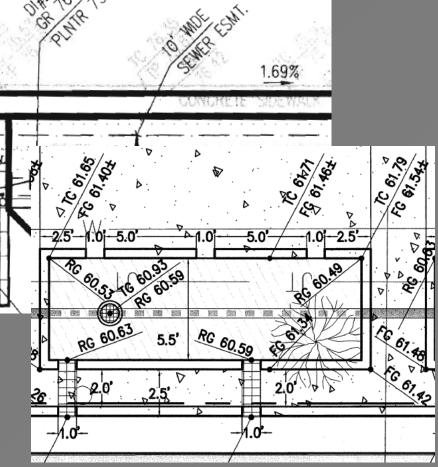


Page



Call out elevations

Outlet structure • Top of overflow grate J[™] • Underdrain connection Inlet • Flow line at inlet • • Top of curb • • Top of adjacent paving Soil layers • Top of soil layer Bottom of gravel layer Bottom of soil layer



Gravel and Underdrain

Class 2 permeable • Caltrans spec 68-1.025✓ • Typical to be slightly off gradation spec on delivery No filter fabric Underdrain • • Near top of gravel layer



- PVC SDR 35 or equivalent; holes facing down
- Solid pipe for 2' closest to outlet structure • Cleanout

Soil Specification

■ 60-70% Sand

- ASTM C33 for fine aggregate
- 30-40% Compost



• Certified through US Composting Council Seal of Testing Assurance Program

Submittal per Guidebook

Option to accept test results for a "brandname" mix if volume is less than 100 cubic yards

Install in 8"-12" lifts

- Do not compact
- Do not overfill
 - Leave room for mulch

Bioretention Construction

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Runoff flow from the intended tributary drainage management area must flow into the facility.

The surface reservoir must fill to its intended volume during high inflows.

Runoff must filter rapidly through the layer of imported soil mix.

Filtered runoff must infiltrate into the native soil to the extent possible (or allowable).

Remaining runoff must be captured and drained to a storm drain or other approved location.

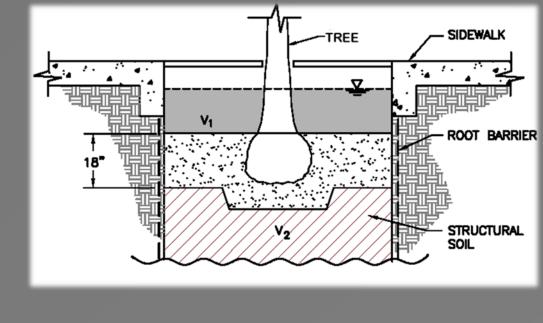
Plantings

Maintain design top of soil elevation Trees

0

°°° C

Incorporate into bioretention facility Account for surface roots







Stormwater NPDES Compliance for New Developments

OPERATION & MAINTENANCE

Ensure Operation & Maintenance

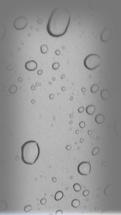
Initial inspection within 45 days
Inspect 20% of facilities each year
Inspect every facility once every 5 years



What to look for

Properly designed and constructed bioretention facilities are nearly maintenance-free...

- ...**Unless** facilities are treated as ordinary landscaping.
 - Additions of topsoil or mulch
 - Re-grading
 - Additional plantings
- Also...
 - Plants may grow so dense that runoff can't enter



Addition of material



Resources for O&M Inspections

Forms

- Designation of Responsible Individuals
- Operation and Maintenance Log
- O&M Fact Sheets
- Example O&M Plans
- Example Contents of Inspector's Report

Municipal Regional Stormwater Permit Order No. R2-2009-0074

Table C.3.h. – Operation and Maintenance of Stormwater Treatment Systems City of Eden Annual Report FY 2008-09

Facility/Site Inspected and Responsible Party for Maintenance	Date of Inspection	Type of Inspection (annual, follow- up, etc.)	Type of Treatment System or HM Control Inspected	Inspection Findings or Results	Enforcement Action Taken (Warning, NOV, administrative citation, etc.)	Comments
ABC Company 123 Alphabet Road San Jose	12/06/08	annual	offsite bioretention unit	proper operation	none	Unit is operating properly and is well maintained.
DEF site 234 Blossom Drive Santa Clara	12/17/08	annual	onsite media filter	ineffective filter media	verbal warning	Media filter is clogged and needs to be replaced.
	12/19/08	follow-up	onsite media filter	proper operation	none	New media filter in place and unit is operating properly.
	1/19/09	follow-up	onsite media filter	proper operation	none	Unit is operating properly.
GHI Hotel 1001 Grand Blvd 227 Touring Parkway	12/21/08	annual	onsite swales	proper operation	notice of violation	Bioretention unit #2 is badly eroded because of flow channelization. Stormwater is flowing over the eroded areas, bypassing treatment and running off into parking area.
			onsite bioretention unit #1	proper operation		
			onsite bioretention unit #2	eroded areas due to flow channelization		
	12/27/08	follow-up	onsite bioretention unit #2	proper operation	none	Entire bioretention unit #2 has been replanted and re-graded. Raining heavily but no overflow observed.
Rolling Hills Estates Homeowners' Association 543 Rolling Hill Drive Pleasanton	01/17/09	annual	onsite pond	sediment and debris accumulation	notice of violation	Pond needs sediment removal and check dam needs debris removal.
	01/24/09	follow-up	onsite pond	sediment and debris accumulation	administrative citation \$1000	Pond still a mess. Administrative citation requires maintenance within a week.
	01/31/09	follow-up	onsite pond	proper maintenance	none	Pond maintenance completed.
	02/18/09	spot inspection	onsite pond	proper operation and maintenance	none	Proper operation and maintenance.

Attachment G

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Date: October 14, 2009



Discussion